ERISA INDUSTRY COMMITTEE

FocusOn Call: DOMA Impact on Employee Benefit Plans

Implications for Health and Welfare Benefits

Leslye Laderman, J.D., LL.M.

June 28, 2013

Overview

- How ruling may affect:
 - Employers that currently offer health coverage to same-sex spouses/domestic partners and those that don't
 - Health FSAs, HRAs and HSAs
 - Dependent care assistance programs and other benefit programs
 - Administration of Family and Medical Leave
- Action items

Employers that currently offer health coverage to same-sex spouses

- Change in federal tax treatment of coverage provided to same-sex spouses residing in states that recognize same sex marriage
 - Tax exclusions for spousal benefits apply--no imputed income. Change likely effective for 2013 and prior years but need guidance
 - Need to be able to differentiate between same-sex spouses and same-sex domestic partners
 - Consider filing for refund of FICA taxes paid in open years (2010 2012)
 - Employees may ask assistance with refund claims
- Multi-state employers may have issue when some employees reside in states that do not recognize same sex marriage
 - Will IRS provide relief by extending exclusion to all legally married same sex spouses?

Employers that currently offer health coverage to same-sex spouses (cont'd)

- Change in treatment under COBRA if recognized as spouse
 - Same-sex spouses will be qualified beneficiaries with independent COBRA rights
 - Must be permitted to elect COBRA even if employee does not
 - Must be permitted to add dependents at annual enrollment
 - Need to identify same-sex spouses currently enrolled in COBRA coverage to ensure all rights are extended
 - Need approach for same-sex spouses not offered COBRA or whose COBRA coverage ended at employee's death or upon divorce
- Appears that employer not required to offer COBRA to same-sex spouses living in states that do not recognize same-sex marriage but employer may make COBRA-like coverage available

Employers that currently provide benefits to same-sex spouses (cont'd)

- Change in Medicare rules if recognized as spouse
 - Employer plan must pay primary to Medicare for same sex-spouses over age 65
 - Partners recognized as spouses may be less likely to drop coverage at age 65 because will no longer be subject to late-enrollment penalty if don't enroll when first eligible
 - Penalty waived if have employer-sponsored coverage due to spouse's active employment

Employers that currently do not provide benefits to samesex spouses/domestic partners

- Windsor ruling does not require employers to provide coverage to same-sex spouses even in states that recognize same-sex marriage
- Employers should review definition of "spouse" in plan documents
 - "Opposite-sex" would not be required to offer coverage to same-sex spouse unless amended
 - "As defined in the Internal Revenue Code"
 – same-sex spouse may be eligible now unless amended

Mid-year offers of health coverage to same-sex spouses

- If spouse not previously eligible under plan terms, mid-year offer of coverage will be HIPAA special enrollment event
 - Must be given at least 30 days from date first eligible to enroll
 - Employee must be permitted to enroll self and spouse if previously declined or to add spouse and change options if enrolled
- If coverage had been offered but declined, recognition as spouse under federal law arguably is "change in legal marital status" under Section 125
 - If so, plan could permit enrolled employee to add previously eligible individual
- No requirement that coverage be made retroactive

Treatment of spouses' children

- To qualify for federal tax exclusion, spouse's child must be employee's dependent
 - To be "qualifying child" dependent, child generally must be employee's adopted, foster child or stepchild
 - "To be "qualifying relative" dependent, can't be "qualifying child" of any other taxpayer
- 2011 IRS FAQ says that individual recognized as stepparent of partner's child under laws of state of residence is stepparent for federal tax purposes
 - So status of child as stepchild could vary by state
- Ruling does not appear to change this but could be subject to expansion

Impact on Health FSAs, HRAs and HSAs

- Expenses of same-sex spouse recognized as spouse under federal law eligible for reimbursement
 - Qualify as change-in-status event under Section 125 that could permit increase in salary reductions to health FSA
- Additional implications for HSAs
 - Limit on HSA contributions for married couples who each have family HDHP coverage now applies
 - Each spouse may only contribute ½ of statutory family limit to his or her HSA
 - Same sex spouses previously ineligible for HSA because could be claimed as tax dependent by partner now eligible

ACA considerations

- Possible Section 4980H penalty implications
 - Employees' eligibility for premium tax credits may be affected by inclusion of same sex spouse and children in determining family size and household income
 - Must make coverage available to employees' stepchildren to avoid potential Section 4980H(a) penalty

Impact on dependent care assistance programs

- If same-sex spouse's child becomes "stepchild", may be "qualifying individual"
 - Allow election change to increase salary reduction contributions because new eligible dependent?
- Recognition as spouse for tax purposes means:
 - Employee can no longer be reimbursed by DCAP for payments to partner caring for employee's child
 - If employee and spouse file jointly, no eligible expenses unless spouse is working, looking for work, a full-time student or incapable of self care

Impact on other benefit programs

- Ruling may affect tax treatment of other benefits provided to samesex spouses and children
 - Exclusion for de minimis amounts of dependent life for spouse and children may now apply
 - Exclusion for tuition reimbursement benefits provided to spouse and children
- Adoption assistance programs
 - Can reimburse expenses to adopt the child of domestic partner, but not to adopt the child of a spouse

Family and Medical Leave

- Only available with respect to spouses, children and parents and, for military caregiver leave, "next-of-kin"
 - Final FMLA regulations define spouse as "husband or wife as defined for purposes of marriage in the State where the employee resides .." but per DOMA, would not include same-sex spouse
- 2010 DOL guidance: May be "parent" of partner's child under FMLA even if no biological or legal relationship if standing "in loco parentis"
 - Entitled to leave for birth, bonding, care of child
- With ruling, same-sex spouses living in states that recognize same sex marriage must be granted FMLA leave on same basis as other spouses
- Not required to provide FMLA leave to same-sex spouses living in states that do not recognize same-sex marriage, but may do so.

Action items

- Identify any benefits/policies that could be affected by ruling and review plan definitions of "spouse"
- If currently provide benefits to same-sex partners
 - Determine how to differentiate between same-sex spouses and samesex partners for proper tax administration
 - Determine how to comply with COBRA obligations
- If you are a multi-state employer, determine what your policies will be when you have employees residing in states that recognize samesex marriage and in states that don't
- Monitor developments as guidance is issued
- Develop employee communications

Questions

Leslye Laderman, J.D., L.L.M.

Principal, Knowledge Resource Center

Buck Consultants, LLC

231 South Bemiston, Suite 400

St. Louis, MO 63105

Phone: (314) 719-2553

E-Mail: leslye.laderman@buckconsultants.com