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AMENDMENT NO	Calendar No
Purpose: To provide for a con	npletė substitute.
in the senate of the unit	ED STATES—108th Cong., 2d Sess.
S	486
respect to health insura	e of mental health benefits with noe coverage unless comparable on medical and surgical benefits.
	;
Referred to the Committee on and ordered	to be printed
Ordered to lie on the	table and to be printed
AMENDMENT IN THE NATUR	E OF A SUBSTITUTE intended
Viz:	
1 Strike all after the en	acting clause and insert the fol-
2 lowing:	
3 SECTION 1. SHORT TITLE.	(
4 This Act may be	cited as the "Senator Paul
	Equitable Treatment Act of
6 2004",	8

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1	SEC. 2. AMENDMENT TO THE EMPLOYEE RETIREMENT IN.
2	COME SECURITY ACT OF 1974.
3	(a) In General.—Section 712 of the Employee Re-
4	tirement Income Security Act of 1974 (29 U.S.C. 1185a)
5	is amended—
6	(1) in subsection (a), by adding at the end the
7	following:
8	"(3) DAY OR VISIT LIMITS.—In the case of a
. <b>9</b>	group health plan (or health insurance coverage of-
10	fered in connection with such a plan) that provides
11	both medical and surgical benefits and mental health
12	benefits:
13	"(A) NO DAY OR VISIT LIMITS.—If the
14	plan or coverage does not include day or visit
15	limits on substantially all medical and surgical
16	benefits, the plan or coverage may not impose
17	any day or visit limits on mental health bene-
18	fits.
19	"(B) DAY OR VISIT LIMIT PERMITTED,—If
20	the plan or coverage includes a day or visit
21	limit on substantially all medical and surgical
22	benefits the plan or coverage shall either—
23	"(i) apply the applicable day or visit
24	limits both to the medical and surgical
25	benefits to which they otherwise would

apply and to mental health benefits and

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1	not distinguish in the application of such
2	limits between such medical and surgical
3	benefits and mental health benefits; or
4	"(ii) not apply any day or visit limits
5	to mental health benefits that are less than
6	the day or visit limits applied to medical or
7	surgical benefits.
8	"(C) Rule in the case of different
9	LIMITS.—In the case of a plan or coverage that
10	is not described in subparagraph (A) or (B)
11	and that includes no or different day or visit
12	limits on different categories of medical and
13	surgical benefits, the Secretary shall establish
14	rules under which subparagraph (B) is applied
15	to such plan or coverage with respect to mental
16	health benefits by substituting for the applica-
17	ble day or visit limits average day or visit limits
18	that are computed taking into account the
19	weighted average of each of the day or visit lim-
20	its applicable to such categories.
21	"(4) DEDUCTIBLES.—In the case of a group
22	health plan (or health insurance coverage offered in
23	connection with such a plan) that provides both
24	medical and surgical benefits and mental health ben-
25	efits:

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1	"(A) No DEDUCTIBLE.—If the plan or cov-
2	erage does not include a deductible on substan-
3	tially all medical and surgical benefits, the plan
4	or coverage may not impose any deductible on
5	mental health benefits.
6	"(B) DEDUCTIBLE PERMITTED.—If the
7	plan or coverage includes a deductible on sub-
8	stantially all medical and surgical benefits, the
9	plan or coverage shall either—
10	"(i) apply the deductible both to the
11	medical and surgical benefits to which it
12	otherwise would apply and to mental
13	health benefits and not distinguish in the
14	application of such deductible between
15	such medical and surgical benefits and
16	mental health benefits; or
17	"(ii) not include any deductible on
18	mental health benefits that is more than
19	the deductible applicable to medical and
20	surgical benefits.
21	"(C) RULE IN CASE OF DIFFERENT
22	DEDUCTIBLES,—In the case of a plan or cov-
23	erage that is not described in subparagraph (A)
.4	or (B) and that includes no or different
5	deductibles on different categories of medical

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1	and surgical benefits, the Secretary shall estab-
2	lish rules under which subparagraph (B) is ap-
3	plied to such plan or coverage with respect to
4	mental health benefits by substituting for the
5	applicable deductible an average deductible that
6	is computed taking into account the weighted
7	average of the deductibles applicable to such
8	categories.
9	"(5) COPAYMENT.—In the case of a group
10	health plan (or health insurance coverage offered in
11	connection with such a plan) that provides both
12	medical and surgical benefits and mental health ben-
13	efits:
14	"(A) No copayment.—If the plan or cov-
15	erage does not include a copayment on substan-
16	tially all medical and surgical benefits, the plan
17	or coverage may not impose any copayment on
18	mental health benefits.
19	"(B) COPAYMENT PERMITTED.—If the
20	plan or coverage includes a copayment on sub-
21	stantially all medical and surgical benefits, the
22	plan or coverage shall either—
23	"(i) apply the copayment both to the
24	medical and surgical benefits to which it
25	otherwise would apply and to mental

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1	health benefits and not distinguish in the
2	application of such copayment between
3	such medical and surgical benefits and
4	mental health benefits; or
5	"(ii) not include any copayment on
б	mental health benefits that is more than
7	the copayment limit for medical and sur-
8	gical benefits.
9	"(C) Rule in case of different copay-
10	MENTS.—In the case of a plan or coverage that
11	is not described in subparagraph (A) or (B)
12	and that includes no or different copsyments on
13	different categories of medical and surgical ben-
14	efits, the Secretary shall establish rules under
15	which subparagraph (B) applies to such plan or
16	coverage with respect to mental health benefits
17	by substituting for the applicable copayments
18	an average aggregate copayment that is com-
19	puted taking into account the weighted average
20	of the aggregate copayment applicable to such
21	categories.
22	"(6) COINSURANCE.—In the case of a group
23	health plan (or health insurance coverage offered in
24	connection with such a plan) that provides both

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1	medical and sargion believes and mental nearth ben-
2	efits:
3	"(A) No coinsurance.—If the plan or
4	coverage does not include coinsurance on sub-
5	stantially all medical and surgical benefits, the
6	plan or coverage may not impose any coinsur-
7	ance on mental health benefits.
8	"(B) Coinsurance permitted.—If the
9	plan or coverage includes coinsurance on sub-
10	stantially all medical and surgical benefits, the
11	plan or coverage shall either—
12	"(i) apply the coinsurance both to the
13	medical and surgical benefits to which is
14	otherwise would apply and to menta
15	health benefits and not distinguish in the
16	application of such coinsurance between
17	such medical and surgical benefits and
18	mental health benefits; or
19	"(ii) not include any coinsurance or
20	mental health benefits that is more than
21	the coinsurance applicable to medical and
22	surgical benefits.
23	"(C) Rule in case of different coin
24	SURANCE.—In the case of a plan or coverage
25	that is not described in subparagraph (A) or

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(B) and that includes no or different coinsurance on different categories of medical and surgical benefits, the Secretary shall establish rules under which subparagraph (B) is applied to such plan or coverage with respect to mental health benefits by substituting for the coinsurance amount an average coinsurance amount that is computed taking into account the weighted average of the coinsurance amount applicable to such categories. "(7) OUT-OF-POCKET PAYMENT.—In the case of a group health plan (or health insurance coverage offered in connection with such a plan) that provides both medical and surgical benefits and mental health benefits: "(A) No out-of-pocket payment.—If the plan or coverage does not include an out-ofpocket payment requirement on substantially all medical and surgical benefits, the plan or coverage may not impose any out-of-pocket payment requirement on mental health benefits. "(B) OUT-OF-POOKEY PAYMENT MITTED.—If the plan or coverage includes an

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tially all medical and surgical benefits, the plan
2 or coverage shall either—
3 "(i) apply the out-of-pocket paymen
4 requirement both to the medical and sur
5 gical benefits to which it otherwise would
6 apply and to mental health benefits and
7 not distinguish in the application of such
8 payment requirement between such medica
9 and surgical benefits and mental health
10 benefits; or
11 "(ii) not include any out-of-pocke
12 payment requirement on mental health
benefits that is more than the out-of-pock
et payment requirement applicable to med
ical and surgical benefits.
(C) Rule in case of different Lim
17 Trs.—In the case of a plan or coverage that is
not described in subparagraph (A) or (B) and
that includes no or different out-of-pocket pay
20 ment requirements on different categories of
21 medical and surgical benefits, the Secretary
22 shall establish rules under which subparagraph
(B) is applied to such plan or coverage with re-
spect to mental health benefits by substituting
for the out-of-pocket payment requirement ar

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1	average aggregate out-of-pocket payment that is	
2	computed taking into account the weighted av-	
3	erage of the aggregate out-of-pocket payments	
4	applicable to such categories.	
5	"(8) Other financial or treatment limi-	
6	TATIONS.—In promulgating regulations to imple-	
7	ment the amendments made by the Senator Paul	
8	Wellstone Mental Health Equitable Treatment Act	
9	of 2004, the Secretary may include additional re-	
10	strictions relating to the imposition of financial or	
11	treatment limitations on mental health benefits	
12	where similar financial or treatment limitations are	
13	not imposed with respect to medical or surgical ben-	
14	efits a to extent hecessary to achieve the pr	rposes
	"(9) Rule of construction relating to	
16	MEDICAL MANAGEMENT OF MENTAL HEALTH BENE-	
17	FITS.—Nothing in this subsection shall be construed	
18	to prevent the medical management of mental health	
19	benefits, including through concurrent and retro-	
20	spective utilization review and utilization manage-	
21	ment practices, preauthorization, and the application	
22	of medical necessity and appropriateness criteria ap-	
23	plicable to behavioral health and the contracting.";	
24	(2) in subsection (b)—	

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1	(A) in paragraph (1), by surising or au
2	the end; and
3	(B) by striking paragraph (2) and insert-
4	ing the following:
5	"(2) in the case of a group health plan (or
6	health insurance coverage offered in connection with
7	such a plan) that provides mental health benefits, as
8	affecting the terms and conditions (including re-
9	quirements relating to medical necessity) relating to
10	the amount, duration, or scope of mental health ben-
11	efits under the plan or coverage, except as specifi-
12	cally provided in subsection (a) (with respect to par-
13	ity in the imposition of aggregate lifetime limits, an-
14	nual limits, day or visit limits, deductibles, copay-
15	ments, coinsurance, or out-of-pocket payments for
16	mental health benefits); or
17	"(3) as requiring a group health plan (or health
18	insurance coverage offered in connection with such a
19	plan) that provides in-network mental health bene-
20	fits, to provide out-of-network mental health benefits
21	under the requirements of this section, if the plan or
22	coverage provide reasonable access to in-network
23	providers and facilities.";
24	(3) by striking subsection (c) and inserting the
25	following:

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1	"(c) Small Employer Exemption.—
2	"(1) In GENERAL.—This section shall not apply
3	to any group health plan (and group health insur-
4	ance coverage offered in connection with a group
5	health plan) for any plan year of a small employer.
6	"(2) SMALL EMPLOYER.—For purposes of sub-
7	paragraph (A), the term 'small employer' means, in
8	connection with a group health plan with respect to
9	a calendar year and a plan year, an employer who
0	employed an average of at least 2 but not more than
1	50 employees on business days during the preceding
2	calendar year and who employs at least 2 employees
3	on the first day of the plan year.
4	"(3) Application of certain rules in de-
5	TERMINATION OF EMPLOYER SIZE.—For purposes of
.6	this paragraph:
7	"(A) Application of aggregation rule
8	FOR EMPLOYERS.—Rules similar to the rules
9	under subsections (b), (c), (m), and (c) of sec-
20	tion 414 of the Internal Revenue Code of 1986
21	shall apply for purposes of treating persons as
22	a single employer.
23	"(B) EMPLOYERS NOT IN EXISTENCE IN
24	PRECEDING YEAR.—In the case of an employer
25	which was not in existence throughout the pre-

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2	whether such employer is a small employer shall
3	be based on the average number of employees
4	that it is reasonably expected such employer
5	will employ on business days in the current cal-
6	endar year.
7	"(C) PREDECESSORS.—Any reference in
8	this paragraph to an employer shall include a
9	reference to any predecessor of such em-
10	ployer."; and
11	(4) by striking subsection (f).
12	(b) EFFECTIVE DATE.—The amendments made by
13	subsection (a) shall apply with respect to group health
14	plans (or health insurance coverage offered in connection
15	with such plans) for plan years beginning on or after Jan
16	uary 1, 2006.
17	SEC. S. AMENDMENT TO THE PUBLIC HEALTH SERVICE ACT
18	RELATING TO THE GROUP MARKET.
19	(a) In General.—Section 2705 of the Public Health
20	Service Act (42 U.S.C. 300gg?095) is amended
21	(1) in subsection (a), by adding at the end the
22	following:
23	"(3) DAY OR VISIT LIMITS.—In the case of a
24	group health plan (or health insurance coverage of
25	fered in connection with such a plan) that provides

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2	benefits:
3	"(A) No day or visit limits.—If the
4	plan or coverage does not include day or visit
5	limits on substantially all medical and surgical
б	benefits, the plan or coverage may not impose
7	any day or visit limits on mental health bene-
8	fits.
9	"(B) DAY OR VISIT LIMIT PERMITTED.—If
10	the plan or coverage includes a day or visit
11	limit on substantially all medical and surgical
12	benefits the plan or coverage shall either—
13	"(i) apply the applicable day or visit
14	limits both to the medical and surgical
15	benefits to which they otherwise would
16	apply and to mental health benefits and
17	not distinguish in the application of such
18	limits between such medical and surgical
19	benefits and mental health benefits; or
20	"(ii) not apply any day or visit limits
21	to mental health benefits that are less than
22	the day or visit limits applied to medical or
23	surgical benefits.
24	"(C) Rule in the case of different
25	LIMITS.—In the case of a plan or coverage that

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is not described in subparagraph (A) or (B)
and that includes no or different day or visit
limits on different categories of medical and
surgical benefits, the Secretary shall establish
rules under which subparagraph (B) is applied
to such plan or coverage with respect to mental
health benefits by substituting for the applica-
ble day or visit limits average day or visit limits
that are computed taking into account the
weighted average of each of the day or visit lim-
its applicable to such categories.
"(4) DEDUCTIBLES.—In the case of a group
health plan (or health insurance coverage offered in
connection with such a plan) that provides both
medical and surgical benefits and mental health ben-
efits:
"(A) NO DEDUCTIBLE.—If the plan or cov-
erage does not include a deductible on substan-
tially all medical and surgical benefits, the plan
or coverage may not impose any deductible on
mental health benefits.
"(B) DEDUCTIBLE PERMITTED.—If the
plan or coverage includes a deductible on sub-
stantially all medical and surgical benefits, the

plan or coverage shall either-

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"(i) apply the deductible both to the medical and surgical benefits to which it 2 otherwise would apply and to mental health benefits and not distinguish in the application of such deductible between such medical and surgical benefits and mental health benefits; or "(ii) not include any deductible on mental health benefits that is more than the deductible applicable to medical and surgical benefits. "(C) Rule in case of DIFFERENT DEDUCTIBLES.—In the case of a plan or coverage that is not described in subparagraph (A) or (B) and that includes no or different deductibles on different categories of medical and surgical benefits, the Secretary shall establish rules under which subparagraph (B) is applied to such plan or coverage with respect to mental health benefits by substituting for the applicable deductible an average deductible that is computed taking into account the weighted average of the deductibles applicable to such

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1	"(5) COPAYMENT.—In the case of a group
2	health plan (or health insurance coverage offered in
3	connection with such a plan) that provides both
4	medical and surgical benefits and mental health ben-
5	efits:
6	"(A) NO COPAYMENT.—If the plan or cov-
7	erage does not include a copayment on substan-
8	tially all medical and surgical benefits, the plan
9	or coverage may not impose any copayment on
10	mental health benefits.
11	"(B) COPAYMENT PERMITTED.—If the
12	plan or coverage includes a copayment on sub-
13	stantially all medical and surgical benefits, the
14	plan or coverage shall either—
15	"(i) apply the copayment both to the
16	medical and surgical benefits to which it
17	otherwise would apply and to mental
18	health benefits and not distinguish in the
19	application of such copayment between
20	such medical and surgical benefits and
21	mental health benefits; or
22	"(ii) not include any copayment on
23	mental health benefits that is more than
24	the copayment limit for medical and sur-
25	gical bonefits.

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"(C) Rule in case of different copay-
MENTS In the case of a plan or coverage that
is not described in subparagraph (A) or (B)
and that includes no or different copayments on
different categories of medical and surgical ben-
efits, the Secretary shall establish rules under
which subparagraph (B) applies to such plan or
coverage with respect to mental health benefits
by substituting for the applicable copayments
an average aggregate copayment that is com-
puted taking into account the weighted average
of the aggregate copayment applicable to such
categories.
"(6) Coinsurance.—In the case of a group
health plan (or health insurance coverage offered in
connection with such a plan) that provides both
medical and surgical benefits and mental health ben-
cfits:
"(A) No consurance.—If the plan or
coverage does not include coinsurance on sub-
stantially all medical and surgical benefits, the
plan or coverage may not impose any coinsur-
ance on mental health benefits.
"(B) Coinsurance permitted.—If the
plan or coverage includes coinsurance on sub-

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1	stantially all medical and surgical benefits, the
2	plan or coverage shall either—
3	"(i) apply the coinsurance both to the
4	medical and surgical benefits to which it
5	otherwise would apply and to mental
6	health benefits and not distinguish in the
7	application of such coinsurance between
8	such medical and surgical benefits and
9	mental health benefits; or
10	"(ii) not include any coinsurance on
11	mental health benefits that is more than
12	the coinsurance applicable to medical and
13	surgical benefits.
14	"(C) Rule in case of different coin-
15	SURANCE.—In the case of a plan or coverage
16	that is not described in subparagraph (A) or
17	(B) and that includes no or different coinsur-
18	ance on different categories of medical and sur-
19	gical benefits, the Secretary shall establish rules
20	under which subparagraph (B) is applied to
21	such plan or coverage with respect to mental
22	health benefits by substituting for the coinsur-
23	ance amount an average coinsurance amount
24	that is computed taking into account the

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1	weighted average of the coinsurance amount ap-
2	plicable to such categories.
3	"(7) OUT-OF-POCKET PAYMENT.—In the case
4	of a group health plan (or health insurance coverage
5	offered in connection with such a plan) that provides
6	both medical and surgical benefits and mental health
7	benefits:
8	"(A) NO OUT-OF-POCKET PAYMENT.—If
9	the plan or coverage does not include an out-of-
10	pocket payment requirement on substantially all
11	medical and surgical benefits, the plan or cov-
12	erage may not impose any out-of-pocket pay-
13	ment requirement on mental health benefits.
14	"(B) OUT-OF-POCKET PAYMENT PER-
15	MITTED.—If the plan or coverage includes an
16	out-of-pocket payment requirement on substan-
17	tially all medical and surgical benefits, the plan
18	or coverage shall either—
19	"(i) apply the out-of-pocket payment
20	requirement both to the medical and sur-
21	gical benefits to which it otherwise would
22	apply and to mental health benefits and
23	not distinguish in the application of such
24	payment requirement between such medical

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1	and surgical benefits and mental health
2	benefits; or
3	"(ii) not include any out-of-pocket
4	payment requirement on mental health
5	benefits that is more than the out-of-pock-
6	et payment requirement applicable to med-
7	ical and surgical benefits.
8	"(C) Rule in case of different lim-
9	rrsIn the case of a plan or coverage that is
10	not described in subparagraph (A) or (B) and
11	that includes no or different out-of-pocket pay-
12	ment requirements on different categories of
13	medical and surgical benefits, the Secretary
14	shall establish rules under which subparagraph
15	(B) is applied to such plan or coverage with re-
16	spect to mental health benefits by substituting
17	for the out-of-pocket payment requirement an
18	average aggregate out-of-pocket payment that is
19	computed taking into account the weighted av-
20	erage of the aggregate out-of-pocket payments
21	applicable to such categories.
22	"(8) Other financial or treatment limi-
23	TATIONS.—In promulgating regulations to imple-
24	ment the amendments made by the Senator Paul
25	Wellstone Mental Health Equitable Treatment Act

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1	of 2004, the Secretary may include additional re-	
2	strictions relating to the imposition of financial or	
3	treatment limitations on mental health benefits	
4	where similar financial or treatment limitations are	
5	not imposed with respect to medical or surgical ben-	
6	and the late of th	the
7	"(9) RULE OF CONSTRUCTION RELATING TO	
8	MEDICAL MANAGEMENT OF MENTAL HEALTH BENE-	
9	FITS.—Nothing in this subsection shall be construed	
10	to prevent the medical management of mental health	
11	benefits, including through concurrent and retro-	
12	spective utilization review and utilization manage-	
13	ment practices, preauthorization, and the application	
14	of medical necessity and appropriateness criteria ap-	
15	plicable to behavioral health and the contracting.";	
16	(2) in subsection (b)—	
17	(A) in paragraph (1), by striking "or" at	
18	the end; and	
19	(B) by striking paragraph (2) and insert-	
20	ing the following:	
21	"(2) in the case of a group health plan (or	
22	health insurance coverage offered in connection with	
23	such a plan) that provides mental health benefits, as	
24	affecting the terms and conditions (including re-	
25	quirements relating to medical necessity) relating to	

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1	the amount, duration, or scope of mental health ben-
2	efits under the plan or coverage, except as specifi-
3	cally provided in subsection (a) (with respect to par-
4	ity in the imposition of aggregate lifetime limits, an-
5	nual limits, day or visit limits, deductibles, copay-
6	ments, coinsurance, or out-of-pooket payments for
7	mental health benefits); or
8	"(3) as requiring a group health plan (or health
9	insurance coverage offered in connection with such a
10	plan) that provides in-network mental health bene-
11	fits, to provide out-of-network mental health benefits
12	under the requirements of this section, if the plan or
13	coverage provide reasonable access to in-network
14	providers and facilities.";
15	(3) by striking subsection (c) and inserting the
16	following:
17	"(c) Small Employer Exemption.—
18	"(1) In GENERAL.—This section shall not apply
19	to any group health plan (and group health insur-
20	ance coverage offered in connection with a group
21	health plan) for any plan year of a small employer.
22	"(2) SMALL EMPLOYER.—For purposes of sub-
23	paragraph (A), the term 'small employer' means, in
24	connection with a group health plan with respect to
25	a calendar year and a plan year, an employer who

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1	employed an average of at least 2 but not more than
2	50 employees on business days during the preceding
3	calendar year and who employs at least 2 employees
4	on the first day of the plan year.
5	"(3) APPLICATION OF CERTAIN RULES IN DE-
6	TERMINATION OF EMPLOYER SIZE.—For purposes of
7	this paragraph:
8	"(A) Application of aggregation rule
9	FOR EMPLOYERS.—Rules similar to the rules
10	under subsections (b), (c), (m), and (o) of sec-
11	tion 414 of the Internal Revenue Code of 1986
12	shall apply for purposes of treating persons as
13	a single employer.
14	"(B) EMPLOYERS NOT IN EXISTENCE IN
15	PRECEDING YEAR.—In the case of an employer
16	which was not in existence throughout the pre-
17	ceding calendar year, the determination of
18	whether such employer is a small employer shall
19	be based on the average number of employees
20	that it is reasonably expected such employer
21	will employ on business days in the current cal-
22	endar year.
23	"(C) PREDECESSORS.—Any reference in

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9 SEC. 4. PREEMPTION.

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this paragraph to an employer shall include a

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1	reference to any predecessor of such em-
2	ployer.''; and
3	(4) by striking subsection (f).
4	(b) EFFECTIVE DATE,—The amendments made by
5	subsection (a) shall apply with respect to group health
6	plans (or health insurance coverage offered in connection
7	with such plans) for plan years beginning on or after Jan-