

Agenda

- Overview of tax
- Applicable coverage
- Aggregate cost
- **Annual limitations**
- Tax mechanics



Note: there are no regulations yet on the excise tax. The description in this report are based on our interpretation of the statute and the Technical Explanation. The rules for the excise tax may change before the effective date. Therefore, we suggest using caution when making strategic decisions in advance of the issuance of clarifying regulations.

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Overview of the excise tax

Starting in 2018, a 40% excise tax will apply to each employee's *excess* benefit, which is the aggregate cost of applicable employer-sponsored coverage that exceeds the annual limitation

For each employee, former employee, surviving spouse, or other primary insured individual Aggregate cost of applicable coverage Less: individual or family annual limit

> Excess benefit Times: 40%

Excise tax attributable to that individual

The sum is allocated by the employer to insurers, administrators, and employers for payment to the IRS

Baseline example

		2018				
		Projected Per Capita			Per	
		Cost	2018	Excess	Employee	
	Enrollment	(8% trend)	Threshold	Benefit	Excise Tax	Total Tax
Ee	1,390	\$12,663	\$10,200	\$2,463	\$985	\$1,369,496
Ee+1	540	\$28,029	\$27,500	\$529	\$212	\$114,257
Family	<u>1,470</u>	\$40,832	\$27,500	\$13,332	\$5,333	\$7,839,390
	3,400	\$92,760,855				\$9,323,142
Employee o	nly tax alloc	ation:				
Medical	80%	\$788				
Rx	20%	<u>\$197</u>				
		\$985				

Applicable coverage

Generally, "applicable employer-sponsored coverage"...

Includes:

- Health coverage excludable from income, including HRA contributions
- Health FSA employee and employer contributions
- HSA contributions "employer contributions"
- Onsite clinics if considered a group health plan
- EAP if considered a group health plan
- Wellness programs, if COBRA premium charged
- Executive physical programs and supplemental medical programs if excluded from income

Excludes:

- Stand-alone dental
- Stand-alone vision
- Long-term care
- Accident and disability benefits
- Coverage for a specified disease or illness or fixed indemnity coverage (e.g., critical illness and hospital indemnity plans) if 100% employee paid with after-tax dollars
- Auto insurance
- Liability insurance
- Credit insurance
- Workers compensation

Baseline example – Impact of health FSA

		2018 Projected Per Capita Cost		Total Projected Per Capita	2018	Excess	Per Employee
	Enrollment	(8% trend)	FSA	Cost	Threshold	Benefit	Excise Tax
Ee	1,390	\$12,663	\$2,500	\$15,163	\$10,200	\$4,963	\$1,985
Ee+1	540	\$28,029	\$2,500	\$30,529	\$27,500	\$3,029	\$1,212
Family	1,470	\$40,832	\$2,500	\$43,332	\$27,500	\$15,832	\$6,333
Employee of	only tax allo	ocation:					
Medical	67%	\$1,326					
Rx	17%	\$332					
\$2,500 FSA		<u>\$327</u>					
		\$1,985					6

Aggregate cost

- For self-insured plans, calculated like COBRA premium
 - Includes employer- and employee-paid portions
 - Separate rates for individual and family coverage
 - For retirees, option to combine pre-65 retirees with post-65 retirees
 - Will future guidance require actuarial certifications and standard assumptions?
 - Claims base, trend, margin, tiering, plan changes, etc.
- For the health FSA
 - Includes employee salary reduction contributions
 - If employer contributions, determined in same manner as COBRA premium
- For HSA, just employer contributions (regulatory guidance needed to confirm if employee contributions are excluded)

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Implications for HSAs

- Employers will reduce/eliminate employer contribution
 - Employer can offset with lower employee payroll contributions
 - Lower employee participation rate
- Employers will limit/eliminate employee pre-tax contributions
 - Employees can make after-tax contributions
 - Loss of employee and employer FICA savings
 - Lower employee participation and savings rates
 - HSA comparable contribution requirements would apply if employees cannot make pre-tax contributions
- Significant impact on effectiveness of HDHP/HSA programs

Baseline example – Impact of tiering

Ee Ee+1 Family	Enrollment 1,390 540 1,470 3,400	\$28,029 \$40,832 \$92,760,855	2.21 3.22	2018 Threshold \$10,200 \$27,500 \$27,500	2.70 2.70	Excess Benefit \$2,463 \$529 \$13,332	\$212 \$5,333	Total Tax \$1,369,496 \$114,257 \$7,839,390 \$9,323,142 \$1,369,496
Family	2,010			\$27,500		\$9,893		\$7,953,646 \$9,323,142
						•••••		
Ee Family	1,390 2,010	. ,		\$10,200 \$27,500		\$3,423 \$9,229		\$1,903,208 \$7,419,934
1 dillily		\$92,760,855	2.10	Ψ21,500	2.10	ΨΟ,ΖΖΟ	ψ0,002	\$9,323,142

May 7, 2014

Impact of tiering - 3% future trend

Ee Ee+1 Family	Enrollment 1,390 540 <u>1,470</u>	2018 Projected Per Capita Cost (3% trend) \$10,553 \$23,357 \$34,027	Tiering Ratio - 2.21 3.22	2018 Threshold \$10,200 \$27,500 \$27,500	2.70	Excess Benefit \$353 \$0 \$6,527	Per Employee Excise Tax \$141 \$0 \$2,611	\$196,046 \$0
	3,400	\$77,300,713						\$4,033,871
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Ee	1,390	\$10,553	-	\$10,200		\$353		
Family	<u>2,010</u>	<u>\$31,160</u>	2.95	\$27,500	2.70	\$3,660	\$1,464	\$2,943,039
	3,400	\$77,300,713						\$3,139,085
Ee	1,390	\$11,353	-	\$10,200	-	\$1,153	\$461	\$640,807
Family	2,010	\$30,607	2.70	\$27,500	2.70	\$3,107	\$1,243	\$2,498,278
	3,400	\$77,300,712						\$3,139,085

Impact of tiering - Flat future trend

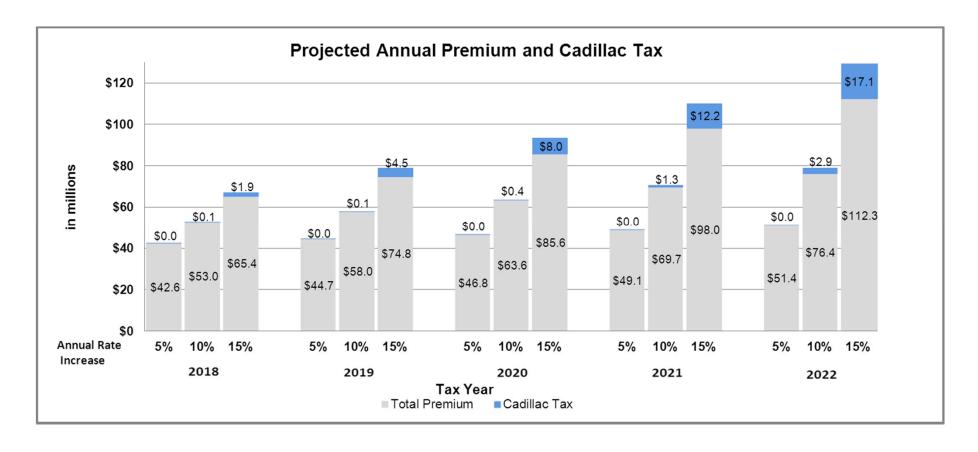
Ee Ee+1 Family	1,390 540 <u>1,470</u>	\$21,022	Tiering Ratio - 2.21 3.22	2018 Threshold \$10,200 \$27,500 \$27,500	2.70	Excess Benefit \$0 \$0 \$3,124	\$0	
Ee	1,390	\$9,497	-	\$10,200	-	\$0	\$0	\$0
Family	2,010	\$28,044	2.95	\$27,500	2.70	\$544	\$218	\$437,735
	3,400	\$69,570,641						\$437,735
Ee	1,390	\$10,217	-	\$10,200	-	\$17	\$7	\$9,606
Family	<u>2,010</u>	\$27,547	2.70	\$27,500	2.70	\$47	\$19	<u>\$37,450</u>
	3,400	\$69,570,641						\$47,056

Annual limitations

- Initial limitations: \$10,200 individual / \$27,500 family, adjusted by "health cost adjustment percentage" and indexed to general inflation
 - 2018: health cost adjustment percentage =
 100% + (FEHBP BCBS 2018/FEHCP BCBS 2010 55%)
 - 2019: 2018 limits indexed to CPI-U + 1%
 - 2020+: indexed to CPI-U
- Higher initial limits—\$11,850 individual / \$30,950 family—for:
 - Individuals age 55+ but not Medicare-eligible receiving employersponsored retiree health benefits
 - Employees in high-risk occupations* or who repair/install electrical or telecommunication lines, if the <u>majority covered</u> by the plan
- Additional adjustment to limits for plans with age and gender characteristics that vary from a national workforce

^{*} Law enforcement, fire protection, EMTs/paramedics, longshore, construction, mining, agriculture, forestry, and fishing

Projection of tax



Tax mechanics

Will vendors pass along the cost? Since excise tax is not deductible, will they also gross up for taxes to stay whole after taxes?

A Hypothetical Example	2018	2019	2020
Excise tax on employer's plans	\$61,000	\$135,000	\$448,000
Vendor's corporate marginal tax rate	35%	35%	35%
Expected charge-back to employer (income vendors need to stay whole)*	\$93,846	\$207,694	\$689,231

^{*} Excise tax/(1 – marginal tax rate)

Grossing up increases the cost to employer by about 54%

 Penalty for underreporting tax liability equal to amount that would have been paid, plus interest (effectively a 100% penalty)